

NEW JERSEY STATE PLANNING COMMISSION
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Governor

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LT. GOVERNOR

Donna A. Rendeiro Executive Director/Secretary

Resolution No. 2022-17

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Date: December 6, 2022 Patron: Thomas Wright

## RESOLUTION ADOPTING THE PLAN ENDORSEMENT PETITION FOR THE TOWNSHIP OF WILLINGBORO, BURLINGTON COUNTY AND DESIGNATING TWO NODES

WHEREAS, pursuant to the State Planning Act, N.J.S.A. 52:18A-196 et seq. (the Act), the State Planning Commission (the Commission) has prepared and adopted a State Development and Redevelopment Plan (the State Plan) which includes a State Plan Policy Map; and,

WHEREAS, in adopting the State Plan, the Commission has utilized the concept of centers as the organizing planning principle for achieving a more effective and efficient pattern of development in the State of New Jersey; and,

WHEREAS, the State Plan identifies and defines five types of centers: Urban Centers, Regional Centers, Town Centers, Village Centers, and Hamlets; it also identifies and defines Cores and Nodes and sets forth policies regarding the identification, delineation, development, and redevelopment of those entities; and,

**WHEREAS**, the Commission is empowered, pursuant to N.J.S.A. 52:18A-203, to adopt rules and regulations to carry out and implement its statutory responsibilities and purposes; and,

WHEREAS pursuant to its authority under N.J.S.A, 52:18A-203, the Commission has adopted regulations, set forth in N.J.A.C. 5:85, that establish procedures for the filing of petitions with the Commission for the purpose of, *inter alia*, seeking Plan Endorsement, N.J.A.C. 5:85-7.1 et seq., and amendments to the State Plan Policy Map, N.J.A.C. 5:85-8.1 et seq., as a means to implement the State Plan and to foster cooperation and coordination of planning activities between relevant State agencies and county and local governments; and,

WHEREAS, in March 2020 the Township of Willingboro (Township), in Burlington County contacted the Office of Planning Advocacy (OPA), to seek Plan Endorsement; and,

**WHEREAS,** the Petition and supporting documents were received and comprehensively reviewed by the relevant State agencies represented on the Commission; and,

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WHEREAS, in reviewing the Petition, the Commission finds that the Township has made significant progress in the commitment to comprehensive planning and sustainable land use, which will be further advanced through receiving Plan Endorsement; and,

WHEREAS, the Township and the Staff and Executive Director of the OPA, in consultation with the relevant State agencies, have collaborated and refined the Center boundaries and Planning Areas, as shown in the Maps, EXHIBITS A, B, and C, attached hereto; and,

WHEREAS, at the same time, OPA prepared a Planning Implementation Agreement (PIA) in association with this Petition, which sets forth the outstanding actions for the relevant State agencies and the Township to take in order to retain Plan Endorsement, including the timeframe(s) for completion of those requirements and the steps to be taken by the relevant State agencies to review and support the Township's Petition for Plan Endorsement; and,

**WHEREAS** the PIA has been negotiated and agreed upon between the relevant State agencies and the Township, a copy of the PIA is attached as EXHIBIT D; and,

WHEREAS, on November 21, 2022, the Office presented the Recommendation Report and draft PIA to the Plan Implementation Committee (PIC), which reviewed and considered the Petition, concurred with the recommendation to approve the Petition and proposed PIA, and moved the Petition for consideration by the full Commission upon reaching consensus on the changes to the State Plan Policy Map; and,

**WHEREAS,** the PIC has recommended that the Commission approve the Petition, grant Plan Endorsement, and formerly amend the State Plan Policy Map, per EXHIBITS A, B, and C attached hereto; and,

WHEREAS, the Commission has determined the Petition submitted by the Township including proposed changes to the State Plan Policy Map designations and Regional Center and Node boundaries as negotiated by OPA, the Township, and the relevant State agencies, and shown in EXHIBITS A, B, and C, is consistent with the State Plan, provided the terms of the PIA, EXHIBIT D, and this Resolution are adopted by the Township within 60 days.

**NOW, THEREFORE, BE IT RESOLVED,** that the Commission hereby affirms the Executive Director's determination that the Petition for Plan Endorsement is consistent with the State Plan and approves the Petition for Plan Endorsement submitted by the Township; and

**BE IT FURTHER RESOLVED,** that the Commission acknowledges that the PIA memorializes the agreed-upon planning implementation mechanisms; reflects a commitment, on the part of the Township to implement its plan; reflects a commitment on the part of the relevant State agencies to provide agreed-upon benefits; and reflects a commitment on the part of the Township and relevant State agencies to work together to effectively implement the goals, strategies and policies of the State Plan; and,

**BE IT FURTHER RESOLVED,** that the Commission hereby authorizes formal amendments to the State Plan Map in the Township, as shown in EXHIBITS A, B, and C; and,

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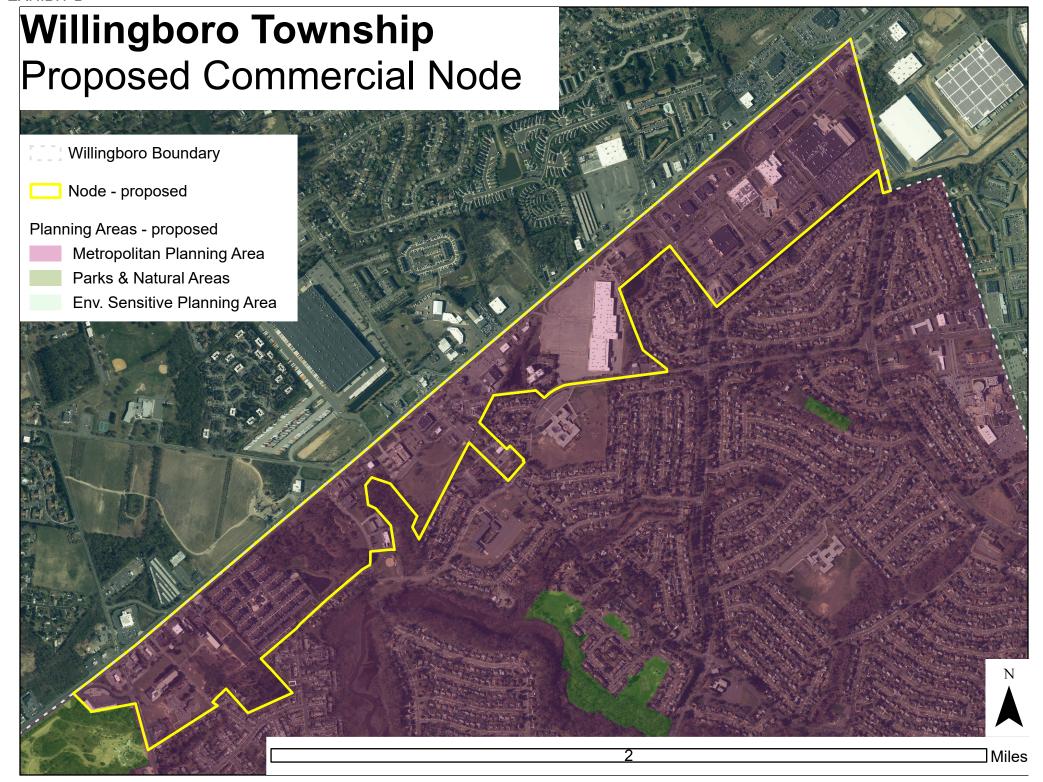
**BE IT FURTHER RESOLVED,** that in approving the Petition and granting Plan Endorsement, it is understood that the Commission's endorsement may be revoked if the Commission determines that the Township has made substantial changes to its endorsed plan without adhering to the rules governing Plan Endorsement, N.J.A.C. 5:85-7.1 et seq., and amending the State Plan Policy Map, N.J.A.C. 5:85-8.1 et seq., or substantially violated the terms of the PIA, EXHIBIT D, so that the plan of the Township is no longer consistent with the State Plan.

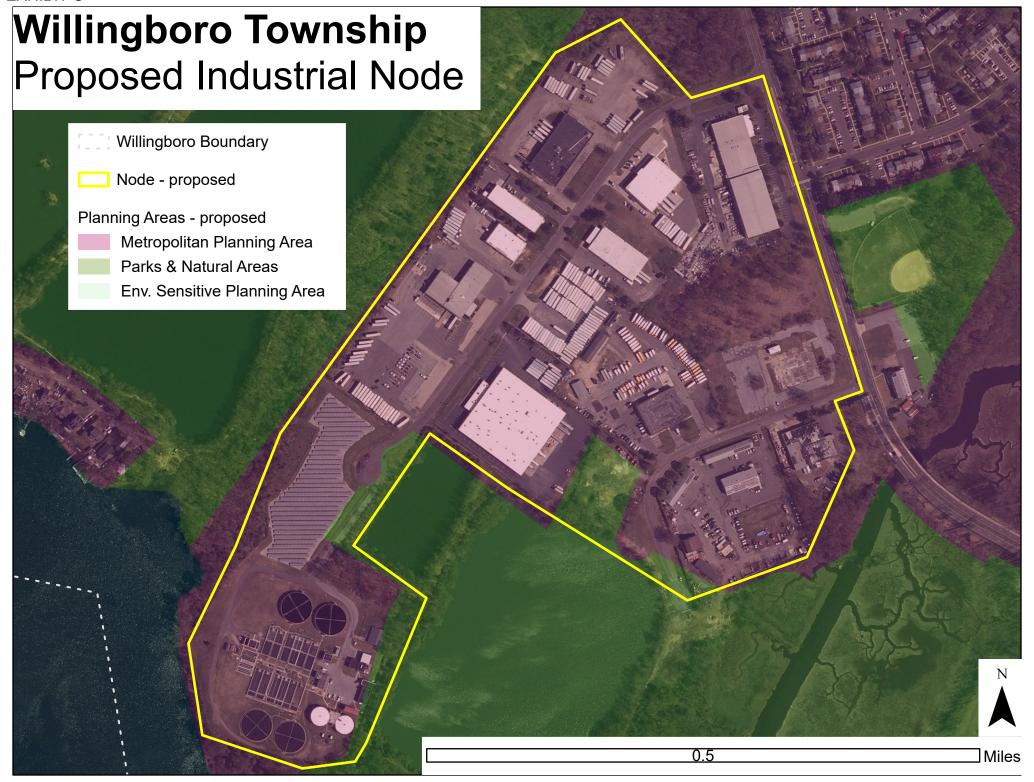
**BE IT FURTHER RESOLVED**, that the Commission authorizes the Executive Director to take all actions necessary to affect the Plan Endorsement approval reflected in the supporting documentation attached hereto.

I hereby certify that this resolution was duly adopted by the State Planning Commission at its meeting on December 6, 2022

Donna A Rendeiro, Secretary State Planning Commission

Dated: December 6, 2022





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	Township of Willi	ngbord	PIA	Page 1 01 9			
#	Topic	Req (*)	Activity	Local Effort	Assistance	Time Frame	Comments
A1	Administrative	*	One year from endorsement and biennially thereafter, report to the SPC about the status of your planning efforts, ordinance adoption and other accomplishments form the PIA.	Planning Board and governing body	ОРА	ongoing	First year = Annual Report then Biennial Reports for the next 8 years on PIA action status
A2	Administrative	*	After adoption, the municipality shall submit any new or modified land use ordinance or other planning document.	Planning Board and governing body	Technical assistance	Include in biennial report.	
B1	Public Info & Community Engagement		Begin participating in the Sustainable Jersey program by engaging a Green Team and recruitiung capable volunteer residents and others to support actions committed to by the municipality.	Governing body, Green Team	OPA, SJ	ongoing	Is community currently registered with Sustainable Jersey? Certified? (check report for list of actions completed. ) Many PE actions could be undertaken by a Green Team and gain significant points for Bronze or even Silver certification and maybe even a Gold Star. If no Green Team, could an environemtnal Commission or equiveleant serve?
B2	Public Info & Community Engagement		Many actions would benefit from public engagement including education about issues, resident assistance with actions, participation in decision making and support for a path to resiliency and sustainability. An early action should be a public forum(s) designed to recruit short and long-term public engagement, sharing information/goals, highlighting opportunities for participation, volunteerism and meaningful involvement in community planning and decision making.	Governing body, Planning Board, Green Team, chamber (s), churches, schools, other local and regional organizations as partners/invitees.	groups & regional NGOs/universiti es	Year 1 and periodically thereafter to update/engage residents on progress on key issues.	Forum(s) should be designed with a well developed outreach element to ensure equitable inclusion and meaningful turn out and facilitated to maximize results.

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#		(*)	Activity	Local Effort	Assistance	Time Frame	Comments
C1	Climate Resilience Planning	*	Develop, adopt, and implement a climate change-related hazard vulnerability assessment (CCRHVA) that meets the requirements of the MLUL per P.L.2021, c.6.	All municipal hands	BCBC, OPA, DVRPC, DEP, SJ	1-4 years	XXXX should review its existing data, maps, HMP Annex and assessments and compile any additional data into an assessment and strategy to satisfy the requirements for the CCRHVA in the MLUL per NJDEP. Expand on the local annex to the county HMP to include climate impacts for temperature, precipitation, flooding, heat island, and vulnerability of public and private potable wells, pump stations and wasterwater treatment. o Identify and document any utility sites, facilities, equipment, conveyance piping, overhead utility lines, etc. that may be vulnerable to climate impacts or other environmental hazards. oConfirm the condition and capacity of these utility sites, facilities, equipment, etc. oDEP strongly advises against new utility development in areas identified as vulnerable to natural hazards in current and projected condition. Findings from the CCRHVA should guide strategies and actions to increase resilience and reduce risk moving forward.
C2	Climate Resilience Planning	*	Review and update the Flood Damage Protection Ordinance with the current NJ Riverine Model Ordinance (revised 2020) at https://www.nj.gov/dep/floodcontrol/modelord. htm in order to stay compliant with NFIP.	Planning Board and governing Body	DEP	Dependent on DEP assistance	Date of Flood Loss ordinance? (Ecode360) NJDEP updated the model ordinance in December 2020 to be compliant with NFIP. The model coastal ordinance provided by NJDEP can be found at https://www.nj.gov/dep/floodcontrol/modelord.htm
C3	Climate Resilience Planning		Review the Blue Acres Program and see if it might be an option for the Non-mitigated repetitive loss properties in the community.		DEP, OEM, FEMA		Check HMP for # Repetitive loss properties and Severe Repetitive Loss property, # NFIP properties; # claimes etc. (132 NFIP policies with 101 losses during participation).

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#	Topic	(*)	Activity	Local Effort	Assistance	Time Frame	Comments
D1	Land Use	*	Review plans and ordinances and remove impediments to, and encourage, green design throughout the community. Make necessary modifications to ensure that innovative and sustainable construction alternatives and materials (such as green roofs) are permitted. Consider approving incentives for using innovative roofing alternatives and materials.	Planning Board and governing Body	OPA, NJDEP technical assistance	1-3 years	Sustainable Jersey points and support
D2	Land Use	*	Review and update Master Plan and all associated elements to consider climate resiliency and socially vulnerable populations.	Planning Board and governing Body	DEP, Sustainable NJ	1-3 years after CCRHVA	Sustainable Jersey points and support. Address MLUL requirements.
D3	Land Use	*	The municipality shall enhance its zoning regulations and building codes to encourage building outside of the flood zone and to minimize construction in flood prone areas to reconstruction of existing buildings. Flood zone area new construction or redevelopment of existing buildings should avoid high density concentration and areas of severe flooding. Placement of critical facilities and utilities in flood zones should be avoided whenever possible. Affordable housing should be sited to avoid flood zone and hazardous areas.		DEP (Bureau of Climate Resilience Planning)	1-3 years After CCRHVA	Flood damage prevention ordinance idate? The municipality follows all regulations set forth by the NJDEP with regards to flood hazard area regulation, wetlands, etc. It does not site or recommend siting any affordable housing projects within a flood zone or a hazardous area.
D4	Land Use		Consider adopting an Accessory Dwelling Unit (ADU) Ordinance in residential zones	Planning Board	OPA/SJ		
D5	Land Use		Update the Open Space & Recreation Plan (OSRP). Explore open space and recreation opportunities with the State and County. Explore purchases of additional properties for active recreation, preservation and flood protection.	Work with County	Green Acres Funding and County as applicable.	1-3 years after CCRHVA	Petitioner will work closely with Green Acres, local advisory committee, County, County Improvement Authority and property owners to negotiate the purchase of properties to be permanent open space.

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#	Tonic	1	Activity	Local Effort	Assistance	Time Frame	Comments
# D6	Land Use	*	Activity  Add appropriate Overlay Zones to Zoning Ordinance/Map.	Planning Board	Assistance	After CCRHVA	The municipality's zoning ordinance should be updated to include overlays that address stormwater management, aquifer recharge, steep slopes, 100 year and 500 year flood zones and critical habitat and habitat corridors. This includes a CES overlay for structures in the 100 year and 500 year flood zone and environmentally
D7	Land Use	*	Establish an affordable housing obligation and plan through a settlement agreement (if warranted), create a spending plan and work to meet it as needed. Be sure to avoid flood hazard areas when siting affordable housing.	Governing body, planning board	DCA, OPA	dependant on situation.	sensitive areas (ESA).  DCA determines which communities meet the bar for PE - depending on community housing market, demographics, current need etc.
D8	Land Use		Vacant Landf Inventory	Governing body, planning board	DCA, OPA, DEP		
E1	Energy	*	Public EV charging infrastructure feasibility and supporting ordinances	Planning Board, Governing Body & Green Team	BPU, DEP, SJ possible \$\$	1-2 years	Sustainable Jersey points and support The Township adopted the EV ordinance.
E2	Energy		Make your town EV Friendly (choose 3) *update zoning ordinances to require pre-wiring	Planning Board, Governing Body &	BPU, DEP, SJ possible \$\$	(Endorsed communities must	Sustainable Jersey points and support The Township has adopted the state's model ordinance for Electric
E3	Energy	*	Develop a community GHG Reduction Action Plan, including GHG reduction targets. GHG reduction actions should be incorporated into	Planning Board, Governing Body & Green Team	Bd of Public Utilities (BPU) Clean Energy	Timeline as provided PE guidelines (2 years	see DVRPC report
E4	Energy	*	Energy Tracking & Management - establish energy use baselines, tracking, mgt & reporting systems	Govering Body		Year 1	https://www.sustainablejersey.com/actions/#open/action/482
E5	Energy		Greening the municipal fleet: • Fleet Inventory and target for green fleet conversion.	Govering Body	Sustainable Jersey points and support	must do year 1	
E6	Energy	*	Renewable Energy Generation: *Onsite Solar or *Geothermal system or *buy electric from a renewable source or *community solar project or *Renewable Energy Aggregation	Govering Body	BPU, DEP, SJ possible \$\$	must do 3 within 4 years	Sustainable Jersey points and support

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#	Topic	(*)	Activity	Local Effort	Assistance	Time Frame	Comments
E7	Energy		Implement energy efficiency measure for facilities	Govering Body	BPU, DEP, SJ possible \$\$		Sustainable Jersey points and support
E8	Energy		Greening the municipal fleet:  * Trip optimization software * Proper vehicle maintenance * Driver training *purchase electric	Govering Body	BPU, DEP, SJ possible \$\$	recommended	Sustainable Jersey points and support
E9	Energy		Greening the municipal fleet: • purchase electric vehicles to achieve 20% reduction in fuel use w/in 4 years .	Govering Body	BPU, DEP, SJ possible \$\$	must initiate by yr. 2 (can be multi- year)	Sustainable Jersey points and support
F1	Conservation	*	Tree Protection Ordinance , Tree Risk Assessment Plan as needed. Consider NJUCG accreditation	Planning Board, Governing Body & Green Team	DEP - Bureau of Sustainability; NJDEP Parks and Forestry; NJ Forest Fire Service; Sustainable Jersey	·	Compare to Woolwich (https://ecode360.com/14140851) or Haddonfield (https://ecode360.com/10200060). Also, NJDEP Urban and Community Forestry guidelines are here: https://www.state.nj.us/dep/parksandforests/forest/c ommunity/Information_for_Municipalities.html
F2	Conservation	*	Adopt a wellhead protection ordinance in addition to the Environmentally Critical Area protection with specifics to protect water quality and public health.	Planning Board, Governing Body & Green Team	DEP	2-3 years	sample provided
F3	Conservation	*	Develop and adopt a Water Conservation Ordinance that is mutually agreeable to the Township and DEP	Planning Board, Governing Body & Green Team	DEP	2-3 years	Sample provided
F4	Conservation		Prepare and adopt a Habitat Conservation Plan and protection measures to maintain habitat. Coordinate with county and surrounding municipalities to expand corridors of open space and natural features to support habitat connectivity.	Planning Board, Governing Body & Green Team	DEP technical assistance and funding	2-3 years	The Habitat Conservation may potentially be included as part of the Conservation Plan rather than an individual plan. NJDEP Connecting Habitats Across NJ (CHANJ) mapping can be of assistance to identify potential corridors https://www.njfishandwildlife.com/ensp/chanj.htm

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#	Topic	· ·	Activity	Local Effort	Assistance	Time Frame	Comments
F5	Conservation	*	Review and update as necessary the Natural Resource Inventory, including climate change observations and concerns as they are relevant. DEP can assist with identifying what to update.	Planning Board, Governing Body & Green Team	DEP	1-3 years After CCRHVA	Incorporate findings from the CCRHVA, and CES overlays as appropriate.
F6	Conservation	*	Review and update as necessary the inventory of contaminated sites, identify if any of these Known Contaminated Sites (KCS) are within the proposed center and/or are vulnerable to climate change.	Governing Body & Green Team		1-3 years After CCRHVA	Review and update with climate impact considerations, findings from the CCRHVA, and CES overlays as appropriate. The Township follows the mapping and inventory provided by the NJDEP.
F7	Conservation	*	Adopt a streem corridor/Riparian Zone protection ordinance	Planning Board, Governing Body & Green Team		1-3 years After CCRHVA	Review and update with climate impact considerations, findings from the CCRHVA, and CES overlays as appropriate.
GI	Transportation & Circulation	*	Incorporate Complete and Green Streets policy and Implementation Plan into the Circulation Element of the Master Plan.	Planning Board, Governing Body & Green Team	NJDOT, SJ, DVRPC	2-3 years	Samples provided
G2	Transportation & Circulation	*	Update the Circulation Element of Master Plan to address opportunities for shared parking, goods movement, improvements to bicycle and pedestrian access and transit, along with continued growth in the community. In particular, reduce congestion and ensure that non-vehicular transportation is encouraged.	Planning Board, Governing Body & Green Team	NJDOT, DVRPC	3 years	Municipality agrees to work on the Circulation Element.
G3	Transportation & Circulation		Implement expansion of bike/ped network.	Governing Body, Planning Board	NJDOT, DVRPC		
H1	Transit		Pursue improved transit facilities including increased offerings, heightened safety and dependability, and ridership enticements inclusding covered bus stops.		Coordinate between Municipality (s), County, NJ Transit and		NJ Transit and DOT*Coordinate between Twp, County, NJ.

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#	Topic	(*)	Activity	Local Effort	Assistance	Time Frame	Comments
I1	Infrastructure	*	of the Master Plan. Confirm the condition and	Governing Body, Planning Board, Municipal utilities authority	NJ American Water, BCBC, DEP	1-3 years after CCRHVA	New utility lines and associated infrastructure should be planned to avoid flood prone areas and existing utility infrastructure currently in or projected to be flood prone in the future should be addressed.
12	Infrastructure	*	Confirm that the County has submitted a WMP with a local Chapter and a new FWSA map pursuant to 7:15-4.2 (c)	County with municipal	NJDEP		
13	Infrastructure	*	Evaluate and update regularly the Stormwater Management Plan and Ordinance for consistency with the current Stormwater Management Rules. Be sure to submit MS-4 Permit reports each May.		DEP and Cape May County technical assistance	1-2 years	
14	Infrastructure		Adopt an Impervious Surface Reduction Ordinance. Incorporate expected increases in precipitation and temperature related to adverse impacts of climate change into an impervious surface reduction ordinance. Include measures to manage stormwater on-site rather than as runoff; Future redevelopment projects shall incorporate means to minimize and/or reduce new and/or existing impervious surfaces.	Governing body	NJDEP		
15	Infrastructure/ Utilities	*	Initiate conversations with the county about a regional wastewater plant out of the flood zone	Governing Body, Planning Board, Municipal utilities authority	NJDEP		

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#	Topic	(*)	Activity	Local Effort	Assistance	Time Frame	Comments
16	Infrastructure/	*	Discuss permit options for drainageways;	Governing body	NJDEP		
	Utilities		maintanence/emergency repairs				
J1	Sustainability		Develop green building and sustainable design	Planning Board,	SJ, OPA		Sustainable Jersey points and support
			guidelines for new development - consider	Governing Body &			
			requiring "green buildings" (LEED, Green Globes)	Green Team			
			in redevelopment areas, to the extent				
			practicable.				
J2	Sustainability	*	Streamline zoning code and permiting	Planning Board,	DEP, BPU, SJ	1-2 year	Sustainable Jersey points and support
			requirements to encourage solar and	Governing Body &			
			geothermal.	Green Team			
J3	Sustainability		MLUL encourages municipalities to include a Green Build		DEP,	Recommended.	
			Element in their master plan to help establish policies ar	•	Sustainable	Report on	
			sustainability goals. Components include:   Define what mean to your community   Statutory basis for a sustaina	•	Jersey	progress in	
			relates to other elements of the plan • Document public	•		biennial review	
			Summarize existing conditions and trends, including any				
			concerns and any available baseline assessment like gree	- · · · · · · · · · · · · · · · · · · ·			
			community's existing sustainability policies and program	ns and accomplishments			
			inventories, energy use assessments, or public health in	ventories • Establish a			
			vision for local sustainability and resilience, expressed in				
			Establish sustainability and resilience goals and objective	·			
			actions for achieving sustainability objectives, typically o such as land use, transportation, energy, water, waste, e	= : :			
			performance measures and metrics for tracking progres.				
			Assign responsible parties for implementation actions •	=			
			be a Climate Action Plan if so desired.	This could be expanded to			
J4	Sustainability		Statement of consistency and recycling ordinance		SJ, OPA, Clean		(Seeking clarity on what a 'statement of consistency'
					Communities		is)
K1	Economic		Prepare an economic sustainability plan working		BCBC, OPA,		
	Development		regionally as appropriate. S		DVRPC, DEP, SJ		
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#	Topic	(*)	Activity	Local Effort	Assistance	Time Frame	Comments
L1	Historic Resources	*	Review and update Historic Preservation Inventory. Historic structures should be protected with enhanced stormwater management plans and flood minimization plans.	Governing Body	SHPO, County	Report on progress in biennial review	Review the NJ Historical Commission's (NJ Department of State) grant program at http://www.nj.gov/state/divisions/historical/grants. Work with SHPO to develop planning documents some guidance is provided at: https://www.nj.gov/dep/hpo/images/_MULT_DG_32_v2_ID14078r.pdf
L2	Historic Resources		Prepare Histric Resources Element	Governing Body	SHPO, County	Report on progress in biennial review	Review the NJ Historical Commission's (NJ Department of State) grant program at http://www.nj.gov/state/divisions/historical/grants. Work with SHPO to develop planning documents some guidance is provided at: https://www.nj.gov/dep/hpo/images/_MULT_DG_32_v2_ID14078r.pdf
M1	Planning	*	Update the Community Facilities Plan	Planning Board	Technical assistance	3 years	
M2	Planning	*	5 year Capital Improvement Plan as per MLUL	Governing Body			
М3	Planning		Prepare and adopt a Farmland Preservation Plan. Coordinate efforts with 2018 County Farmland		NJDA		Utilizes the County's Farmland Preservation Plan as a guide and can adopt a resolution accepting the current
N1	Environmental Justice	*	Follow the requirements of EO23 pursuant to NJDEP guidelines to review, identify, and update documents as necessary.		NJDEP	1-3 years after provision of guidance	Monitor for changes in municipality that may warrant more environmental justice actions in the future.