

Agenda Date: 12/12/16

Agenda Item: 5B

WATER

STATE OF NEW JERSEY

Board of Public Utilities 44 South Clinton Avenue, 3rd Floor, Suite 314 Post Office Box 350 Trenton, New Jersey 08625-0350 www.nj.gov/bpu/

IN THE MATTER OF THE BOARD'S WAIVER OF N.J.A.C. 14:9-10.1(e) AND 14:9-10.7(a)(3)))))	ORDER WAIVING N.J.A.C. 14:9-10.1(e) and 14:9-10.7(a)(3) DOCKET NO. WW16111080

Party of Record:

Stefanie A. Brand, Esq., Director, New Jersey Division of Rate Counsel

BY THE BOARD:

By this Order, the Board of Public Utilities ("Board") waives N.J.A.C. 14:9-10.1(e), which states that the initial term of the rules governing the Distribution System Improvement Charge ("DSIC") at N.J.A.C. 14:10.1 et seq., will expire on June 4, 2017 in the absence of explicit Board action, and N.J.A.C. 14:9-10.7(a)(3) limiting utilities' ability to collect a DSIC surcharge after the date set forth in N.J.A.C. 14:9-10.1(e). On December 12, 2016, the Board proposed amendments to N.J.A.C. 14:9-10.1 et seq., to continue use of the DSIC and to include the proposed repeal of N.J.A.C. 14:9-10.1(e) and modification of N.J.A.C. 14:9-10.7(a)(3). While the Board believes this rule proposal constitutes 'explicit board action' allowing the rules to continue, the Board has determined to waive the relevant rules to be clear that the DSIC rules will continue.

BACKGROUND

In June 2012, the Board established for water utilities in New Jersey, a voluntary DSIC, an initiative which creating a regulatory mechanism that enables the accelerated level of investment needed to promote the timely rehabilitation and replacement of certain non-revenue producing, critical water distribution components that enhance safety, reliability, water quality, system flows and pressure, and/or conservation. Through a DSIC, after approval of the foundational filing, water utility charges customers, up to the DSIC cap amount, for the costs of rehabilitating, improving, or replacing water distribution infrastructure.

Agenda Date: 12/12/16

Agenda Item: 5B

Since implementation, the DSIC has incentivized water companies to replace worn infrastructure, as it was designed to do. On December 12, 2016, the Board proposed a rulemaking to continue the DSIC program in order to benefit New Jersey. Notwithstanding the Board's specific action and proposal to continue the DSIC program, pending that rulemaking process, the Board is concerned that <u>N.J.A.C.</u> 14:9-10.1(e) and 10.7(a)(3) may be read to limit the program pending the outcome of the rulemaking.

DISCUSSION AND FINDINGS

In considering whether to waive N.J.A.C. 14:9-10.1(e) and 10.7(a)(3), the Board applies the two-pronged test set forth at N.J.A.C. 14:1-1.2(b)(1): first, whether the request is in accord with the general purposes and intent of the rules; and second, whether full compliance with the rules would adversely affect ratepayers, the utility, or the public interest.

To determine the general purpose and intent of its rules, the Board looks to the policy underlying the rule(s) in question. The purpose of N.J.A.C. 14:9-10.1(e) and 10.7(a)(3) was to establish the DSIC rules on an interim basis to allow the Board to evaluate whether the program was successful and deserving of continuing. Pursuant to the DSIC rules, the water companies have quickened the replacement rate of the State's aging water infrastructure. The old and worn infrastructure is being replaced regularly by the water companies who typically file projects about every six months with the Board, seeking DSIC treatment. In contemplating proposing amendments to the DSIC rules, Board staff had a public process with relevant stakeholders. The Board, by approving the notice of proposal on December 12, 2016 to amend N.J.A.C. 14:9-10.1 et seg, has determined that the DSIC program shall remain in effect. Nonetheless, in accordance with the APA, a final determination whether to remove the time limit contained in N.J.A.C. 14:9-10.1(e) will be removed, should be reviewed by the Board after a public comment period. As such, by waiving N.J.A.C. 14:9-10.1(e) and 10.7(a)(3) the Board is allowing the status quo to continue, pending the outcome of the rulemaking proposed on December 12. 2016. Therefore, the Board FINDS that the waiver complies with the general purpose and intent of these rules.

The Board also considers whether full compliance with the rule would adversely affect the interest of the public. See N.J.A.C. 14:1-1.2(b)(1). DSIC is a surcharge to rate-payer's water bills that can be recovered by the companies; roughly seven and a half months after the projects are in the ground and useful. This expedited rate recovery incentivizes utilities to make additional investments in infrastructure. Additionally, if future DSIC projects were suspended by operation of N.J.A.C. 14:9-10.1(e) and 10.7(a)(3), this would not eliminate the current DSIC surcharge. The practical effect of allowing the DSIC to lapse would be that new projects which are benefiting ratepayers through improved infrastructure would be halted pending the rulemaking process. Given that the DSIC program has promoted the timely rehabilitation and replacement of certain non-revenue producing and critical water distribution components which create jobs enhance safety, reliability and/or conservation and speeds the rate of renewal of this aging infrastructure, failing to waive these rules will adversely affect the interest of the public. The Board HEREBY FINDS that approving the waiver of N.J.A.C. 14:9-10.1(e) and 10.7(a)(3) will further benefit the ratepayers and the regulated water utilities.

Agenda Date: 12/12/16 Agenda Item: 5B

Therefore, based on the above, the Board <u>HEREBY WAIVES</u> <u>N.J.A.C.</u> 14:9-10.1(e) and 10.7(a)(3), which established a DSIC program time limit, and allows the DSIC rules to continue.

This Order shall be effective on December 22, 2016.

DATED:

12/12/14

BOARD OF PUBLIC UTILITIES

BY:

RICHARD S. MROZ

PRESIDENT

JOSEPH L. FIORDALISO

COMMISSIONER

MARY-ANNA HOLDEN COMMISSIONER

UPĚNDRA J. CHIVUKULA

COMMISSIONER

DIANNE SOLOMON COMMISSIONER

ATTEST:

RENE KIM ASBURY SECRETARY

I HEREBY CERTIFY that the within document is a true copy of the original in the files of the Board of Public Utilities

Agenda Date: 12/12/16 Agenda Item: 5B

IN THE MATTER OF THE BOARD'S WAIVER OF N.J.A.C. 14:9-10.1(e) AND 14:9-10.7(a)(3)

DOCKET NO. WW16111080

SERVICE LIST

Alex Stahl
Aqua America, Inc.
762 West Lancaster Avenue
Bryn Mawr, Pennsylvania 19010
astahl@aquaamerica.com

Bill Packer
Aqua America, Inc.
762 West Lancaster Avenue
Bryn Mawr, Pennsylvania 19010
bpacker@aquaamerica.com

Andrew Hendry
President and CEO
New Jersey Utilities Association
50 West State Street, Suite 1117
Trenton, NJ 08608
ahendry@njua.com

Bradford M. Stern, Esq. Law Offices 22 Lakeview Hollow Cherry Hill, NJ 08003 Brad@bmsternlaw.com

Bruce O'Connor Middlesex Water Company 1500 Ronson Road Iselin, NJ 08830 aboconnor@middlesexwater.com

Frank X. Simpson
Director of Rates & Regulation
New Jersey-American Water, Inc.
1025 Laurel Oak Road
Voorhees, NJ 08043
Frank.simpson@amwater.com

Division of Rate Counsel 140 East Front Street, 4th Floor Post Office Box 003 Trenton, NJ 08625-0003

Stefanie A. Brand, Esq., Director sbrand@rpa.state.nj.us

Brian Lipman, Esq. blipman@rpa.state.nj.us

Christine Juarez, Esq. cjuarez@rpa.state.nj.us

Debra Robinson, Esq. drobinson@rpa.state.nj.us

Susan McClure, Esq. Smcclure@rpa.state.nj.us

Geoffrey Gersten, Esq.
Department of Law & Public Safety
Division of Law
124 Halsey Street
Post Office Box 45029
Newark, NJ 07101-45029
geoffrey.gersten@dol.lps.state.nj.us

Board of Public Utilities

44 South Clinton Avenue, 3rd Floor, Suite 314 Post Office Box 350 Trenton, NJ 08625-0350

Irene Kim Asbury, Esq. Secretary of the Board Irene.asbury@bpu.nj.gov

Paul Flanagan, Esq. Executive Director Paul.flanagan.@bpu.nj.gov

Agenda Date: 12/12/16 Agenda Item: 5B

Gary S. Prettyman
Senior Director – Regulatory Business
Suez
200 Old Hook Road
Harrington Park, NJ 07640
Gary.prettyman@unitedwater.com

Jay L. Cooper, Esq., General Counsel Middlesex Water Company 1500 Ronson Road Iselin, NJ 08830-3020 jcooper@middlesexwater.com

James C. Cagle
Vice President – Rates and Regulatory Affairs
SUEZ
461 From Road, Suite 400
Paramus, NJ 07652
jim.cagle@suez-na.com

Karen Alexander
New Jersey Utility Shareholders Association
117 North Church Street
Moorestown, NJ 08057
Karen@kalexanderllc.com

Michele Tilley Middlesex Water Company 1500 Ronson Road Iselin, NJ 08830 mtilley@middlesexwater.com

Nicholas Asselta
Aqua America, Inc.
762 West Lancaster Avenue
Bryn Mawr, Pennsylvania 19010
nvasselta@aquaamerica.com

Stephen B. Genzer
Saul Ewing LLP
1037 Raymond Boulevard, Suite 1520
Newark, New Jersey
07102-5426
sgenzer@saul.com

Maria L. Moran, Director Division of Water <u>Maria.moran@bpu.nj.gov</u>

Michael Kammer, Chief Michael.kammer@bpu.ni.gov

Mona Mosser, Chief Division of Water Mona.mosser@bpu.nj.gov

Matthew Koczur
Division of Water
Matthew.koczur@bpu.nj.gov

Yanina Lepore
Division of Water
Yanina.lepore@bpu.nj.gov

Magdy Mekhaeil Division of Water Magdy.mekhaeil@bpu.ni.gov

Rupal Patel
Division of Water
Rupal patel@bpu.ni.gov

Rachael Brekke
Aide to Commissioner Solomon
Rachael.brekke@bpu.nj.gov

James P. Kane, Esq., Legal Specialist Office of Chief Counsel James.kane@bpu.nj.gov

Susan Rauth
Aqua America, Inc.
762 West Lancaster Avenue
Bryn Mawr, Pennsylvania 19010
strauth@aquaamerica.com

Suzana Duby, Esq.
New Jersey-American Water Company, Inc.
167 JF Kennedy Parkway
Short Hills, New Jersey 07078
Suzana.duby@amwater.com

Agenda Date: 12/12/16

Agenda Item: 5B

Thomas R. Churchelow, Esq. Senior Director, Government and Public Affairs
New Jersey Utilities Association
50 West State Street, Suite 1117
Trenton, NJ 08608
tchurchelow@njua.com